FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

YEAR ENDED SEPTEMBER 30, 1989

COMPREHENSIVE ANNUAL FINANCIAL REPORT

YEAR ENDED SEPTEMBER 30, 1989

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INDEPENDENT AUDITOR'S REPORT

Honorable Petrus Tun Governor State of Yap

We have audited the accompanying general purpose financial statements of the State of Yap, as of September 30, 1989, and for the year then ended. These general purpose financial statements are the responsibility of Yap State management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

Except as described in the following paragraphs, we conducted our audit in accordance with generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The State has not adequately updated its General Fixed Assets Account Group during the year ended September 30, 1989, nor were we able to apply sufficient alternative procedures to assure ourselves as to the correctness of the balances set forth in the accompanying financial statements. Accordingly, a statement of changes in general fixed assets has not been included within the accompanying financial statements.

Because of numerous deficiencies in the accounting records of the Yap State Fishing Authority, including absence of source documents for the months of October and November, 1988, absence of cost data to support the carrying value of fixed assets and inventories and an absence of detailed fixed asset registers substantiating general ledger balances, we are not able to express an opinion on those statements which comprise 89% and 76% of the enterprise fund total assets and revenues, respectively.

In our opinion, except for the effects of such adjustments which may be required as a result of the matters discussed in the third and fourth paragraphs, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of the State of Yap, as of September 30, 1989, and the results of its operations and changes in financial position of its proprietary fund types for the year then ended, in conformity with generally accepted accounting principles.

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Memorandum totals and other balances as of September 30, 1988, have not been audited. These balances have been extracted from the general purpose financial statements of the State of Yap for the year ended September 30, 1988, and are presented in the accompanying financial statements for comparative purposes only. The comprehensive annual financial report for the year ended September 30, 1988, was subjected to audit procedures to the extent as described in our qualified opinion in our report dated March 15, 1989.

May 11, 1990

Louche Ross + Co.

Certified Public Accountants

Combined Balance Sheet - All Fund Types and Account Groups September 30, 1989

(With comparative totals as of September 30, 1988)

	Govern	mental Fund	Types Capital	Proprietary		Fiduciary Fund Type Expendable	Account General	Groups General		Total
	General Fund	Special Revenue Funds	Projects Funds	Enterprise Funds	Service Funds	Trust Fund	Fixed Assets	Long-Term Debt	1989	1988
Assets Cash and equivalents Investments (note 10) Receivables, net		\$	\$ - 10,131,056	\$ 96,910	\$ - -	\$130,735 _	\$ - -	\$ <u>-</u>	\$ 3,780,642 15,335,469	\$ 3,448,613 9,435,425
(notes 1 and 2): Other governments Federal agencies - TTPI	-	6,435	-	-	-	<u>-</u> .	-	-	6,435	1,309,529
Dept. of the Interior - TTPI Federal and other	-,	-	371,536	-	-	-	-	_	371,536	507,891
- FSM Govt General' Loans	392,299 1,098	1,145,550	50,831 - -	121,425	=		=	=	1,196,381 513,724 1,098	181,316
Due from other funds Advances (note 2) Inventory of supplies, at	1,276,517 72,073	1,038,821 47,149	2,954	21,087	101,466	45,642	Ξ	Ξ.	2,483,533 122,176	1,343,171 87,922
cost (note 3) Prepayments Investment in fixed assets, net of	500 <u>,</u> 000	-	Ξ	66,875 13,208	148,513	Ξ	Ξ	-	715,388 13,208	686,867 27,098
accumulated depreciation (notes 1 and 4) Amount to be provided for retirement of	-	-	-	5,360,291	-	-	60,876,164	-	66,236,455	64,522,309
long-term debt (note 5)								482,039	482,039	673,024
Total assets	\$10,780,767		\$10,556,377	\$5,679,796	\$ 249,979		\$60,876,164	\$ 482,039	\$91,258,084	\$82,223,165
Liabilities and Fund Equity										
Liabilities: Bank overdraft Accounts payable Accrued payroll and	\$ - 301,711	\$ - 191,385	\$	\$ - 65,519	\$ <u>-</u>	\$ - 1,526	\$ <u>-</u>	\$ <u>-</u>	\$ _ 819,948	\$ 675,284 921,337
others Due to other funds Intergovernmental	343,542	25,207 1,040,420	1,443,112	13,264	-	-	-	482,039	864,052 2,483,532	792,329 1,346,122
payables Deferred revenues Land acquisition	190,727	96,034	70,760	Ξ	Ξ	Ξ.	Ξ.	Ξ	357,521	206 385,629
claims payable Total	526,847		<u> </u>			<u> </u>			526,847	679,041
liabilities Contingent liabilities and commitments (notes 7 and 9)	1,362,827	1,353,046	1,773,679	78,783		1,526	- -	482,039	5,051,900	4,799,948
Fund equity: Contributed capital Investment in	ı -	-	-	5,086,141	-	-	-	-	5,086,141	4,481,954
general fixed assets Retained earnings:	-	-	-	-	-	-	60,876,164	-	60,876,164	59,870,071
Unreserved Fund balance: Reserved for:	•	-	-	514,872	-	-	-	-	514,872	311,300
Related assets Encumbrances Continuing appropriations	500,550 569,075	1,097,751	900,000 11,693,158	-	148,869 9,117	Ξ	-	Ξ	1,549,419 13,369,101	650,510 2,723,284
(note 12) Unreserved	52,564 8,295,751	5,788	1,190,803 (5,001,263)		91,993	174,851			1,243,367 3,567,120	5,449,584 3,936,514
Total fund equity Total	9,417,940	1,103,539	8,782,698	5,601,013	249,979	174,851	60,876,164		86,206,184	77,423,217
liabilities and fund equity	\$10,780,767	\$2,456,585	\$10,556,377	\$5,679,796	\$ 249,979	\$176,377	\$60,876,164	\$ 482,039	\$91,258,084	\$82,223,165

See accompanying notes to combined financial statements.

Combined Statement of Revenues, Expenditures and Changes in Fund Balance All Governmental Fund Types and Fiduciary Fund Type
Year Ended September 30, 1989
(With comparative totals for the year ended September 30, 1988)

	Govern	nmental Fund Special	Types Capital	Fiduciary Fund Type	Totals (Memorandum Only)		
	General Fund	Revenue Funds	Projects Funds	Expendable Trust Fund	1989	1988	
Revenues:	Fund	FundB	<u> </u>	Fund	1969	1986	
Compact	\$ 7,321,296	\$2,447,276	\$4,504,944	\$ -	\$14,273,516	\$14,240,839	
Taxes and licenses	936,504	-	-	-	936,504	712,148	
Dept. of the Interior - TTPI	-	-	1,280,723	-	1,280,723	1,222,111	
Federal and other - direct	-	1,337,592	-	-	1,337,592	2,141,216	
Congress of the Federated States of	f						
Micronesia (CFSM) grants	-	609,700	50,831	-	660,531	410,839	
Revenue sharing (FSM)	662,628	-		-	662,628	684,500	
Interest income	444,296	-	-	-	444,296	206,048	
Other	695,747	21,708	245	59,019	776,719	646,453	
Total revenues	10,060,471	4,416,276	5,836,743	<u>59,019</u>	20,372,509	20,264,154	
Expenditures:					•		
General government	1,553,752	57,564	-	-	1,611,316	1,615,755	
Health services	1,273,320	266,738	-	-	1,540,058	1,989,396	
Education	1,269,055	2,328,948	-	-	3,598,003	2,848,684	
Economic development	534,473	41,476	1,034,363	-	1,610,312	2,164,051	
Public safety	507,255	109,617	-	-	616,872	641,046	
Public works and utilities	884,832	1,093,024	2,454,355	-	4,432,211	3,191,799	
Community affairs	236,099	456,274	-	-	692,373	626,866	
Boards and commissions	281,875	-	-	-	281,875	261,051	
Transportation	715,011	-	-	-	715,011	972,049	
Other	248,409		222,896	19,340	490,645	191,167	
Total expenditures	7,504,081	4,353,641	3,711,614	19,340	15,588,676	14,501,864	
Revenues over expenditures	2,556,390	62,635	2,125,129	<u>39,679</u>	4,783,833	5,762,290	
Other sources (uses):							
Investment income	2,462,761	-	-	-	2,462,761	135,163	
Operating transfers in (note 6)	-	-	-	-	-	17,495	
Operating transfers out (note 6)	(269,300)			-	(269,300)	(359,417)	
Total sources (uses), net	2,193,461				2,193,461	(206,759)	
Excess of revenues and other							
sources over expenditures and							
other uses	4,749,851	62,635	2,125,129	39,679	6,977,294	5,555,531	
Fund balance, beginning of year	4,668,089	1,040,904	6,657,569	135,172	12,501,734	6,946,203	
Fund balance, end of year	\$ 9,417,940	\$1,103,539	\$8,782,698	\$174,851	\$19,479,028	\$12,501,734	

See accompanying notes to combined financial statements.

Statement of Revenues, Expenditures and Changes in
Fund Balance (Deficit) - Budget and Actual - General Fund and Special
Revenue Funds
Year Ended September 30, 1989

				•		B Ja	-	Totals	•
	G	eneral Fund	Variance	Speci	ial Revenue	Variance		Hemorandum O	Variance
			Favorable			Favorable			Favorable
	Budget	Actual	(Unfavorable)	Budget	_Actual_	(Unfavorable)	Budqet	_Actual	(Unfavorable)
Revenues:									
Taxes and licenses	\$ 567,000	\$ 936,504	\$ 369,504	\$ -	\$	\$ -	\$ 567,000	\$ 936,504	
Other compact funds	-	-	-	2,979,483	2,447,276	(532,207)	2,979,483	2,447,276	(532,207)
Current account compact funds	7,234,824	7,321,296	86,472	_	_	_	7,234,824	7,321,296	86,472
Federal and other - direct	7,254,024	,,521,250	00,472	2,790,300	1,337,592	(1,452,708)		1,337,592	
Congress of the Federated									
States of Micronesia									
(CFSM) grants	560,000	662,628	102,628	964,203	609,700	(354,503)	964,203 560,000	609,700 662,628	(354,503) 102,628
Revenue sharing (FSM) Interest income	170,000	444,296	274,296		_	_	170,000	444,296	274,296
Other	758,400	695,747	(62,653)	24,726	21,708	(3,018)	783,126	717,455	(65,671)
Total revenues	9,290,224	10,060,471	770,247	6,758,712	4,416,276	(2,342,436)	16,048,936	14,476,747	(1,572,189)
Expenditures - budgetary basis:									
Gensral government	1,885,860	1,621,489	264,371	100,729	91,007	9,722	1,986,589	1,712,496	274,093
Health services	1,420,240	1,282,915	137,325	670,462	283,412	387,050	2,090,702	1,566,327	524,375
Education	1,314,088	1,156,199	157,889	3,272,510	2,378,579	893,931	4,586,598	3,534,778	1,051,820
Economic development Public safety	618,391 585,896	517,417 515,256	100,97 4 70,6 4 0	129,773 114,022	21,522 94,657	108,251 19,365	748,164 699,918	538,939 609,913	289,225 90,005
Public works and utilities	996,735	896,483	100,252	1,542,739	1,070,955	471,784	2,539,474	1,967,438	572,036
Community affairs	302,358	244,854	57,504	928,477	401,411	527,066	1,230,835	646,265	584,570
Boards and commissions	319,034	285,258	33,776	_	-	-	319,034	285,258	33,776
Transportation	819,512	749,142	70,370	-		-	819,512	749,142	70,370
Other	231,986	252,571	(20,585)	_ -			231,986	<u>252,571</u>	(20,585)
Total expenditures	8,494,100	7,521,584	972,516	6,758,712	4,341,543	2,417,169	15,252,812	11,863,127	3,389,685
Revenues over expenditures	796,124	2,538,887	1,742,763		74,733	74,733	796,124	2,613,620	1,817,496
Other sources (uses):									
Investment income	_	2,462,761	2,462,761	_	_	-	_	2,462,761	2,462,761
Operating transfers									
in (out)	(269,300)	(269,300)		<u> </u>			(269,300)	(269,300)	
Total other sources						•			
(uses)	(269,300)	2,193,461	2,462,761				(269,300)	2,193,461	2,462,761
Excess (deficiency) of revenues and other sources over expendi-									
tures and other uses	526,824	4,732,348	4,205,524		74,733	74,733	526,824	4,807,081	4,280,257
Fund balance (deficit) - unreserved September 30, 1988	, 2,371,115	3,587,135	1,216,020	-	(68,945)	(68,945)	2,371,115	3,518,190	1,147,075
Less: Change in reserve									
for continuing									
appropriations and others		<u>(23,732</u>)	(23,732)				_ -	(23,732)	(23,732)
Fund balance - unreserved, September 30, 1989	\$2,897,939	\$8,295,751	\$5,397,812	\$ -	\$ 5,788	\$ 5,788	\$ 2,897,939	\$ 8,301,539	\$ 5,403,600

Combined Statement of Revenues, Expenses, and Changes in Fund Equity All Proprietary Fund Types
Year Ended September 30, 1989

(With comparative totals for the year ended September 30, 1988)

			Tot	als
	Proprietary	Fund Types	(Memoran	dum Only)
		Internal		
	<u>Enterprise</u>	Service	1989	1988
Operating revenues:				
Charges for services	\$ 311,599	\$ 28,442	\$ 340,041	\$ 383,883
Rental income	119,159	33,397	152,556	77,181
Stock issues	_	24,336	24,336	
Other	66,948	4,651	71,599	30,081
Total operating revenues	497,706	90,826	588,532	513,062
Operating expenses:				
Personnel services	176,291	-	176,291	220,149
Supplies and materials	309,575	75,771	385,346	261,358
Printing and reproduction	-	740	740	322
Contractual services/commissions	113,980	-	113,980	120,629
Travel	19,867	-	19,867	27,231
Capital acquisitions	· _	16,968	16,968	18,015
Depreciation	268,510	-	268,510	153,801
Other	89,304	5,526	94,830	89,920
Total operating expenses	977,527	99,005	1,076,532	891,425
Operating income (loss)	<u>(479,821</u>)	<u>(8,179</u>)	(488,000)	(378,363)
Non-operating revenues:				-
Intergovernmental contributions	-			
FSM	354,500	-	354,500	73,000
Intergovernmental contributions	-			
General Fund	269,300	-	269,300	333,400
Other contributions			-	8,522
Other				43,568
Total non-operating				
revenues	623,800		623,800	458,490
Net income (loss)	143,979	(8,179)	135,800	80,127
Prior period adjustment (note 8)	59,593	-	59,593	(205,945)
Fund equity, beginning of year	4,793,254	258,158	5,051,412	1,149,230
Contributed capital additions for				
the year	604,187		604,187	4,028,000
Fund equity, end of year	\$5,601,013	\$ 249,979	\$5,850,992	\$5,051,412
	========	===2225===	=========	

See accompanying notes to combined financial statements

Combined Statement of Changes in Financial Position All Proprietary Fund Types Year Ended September 30, 1989 (With comparative totals for the year ended September 30, 1988)

			Totals			
	Proprietary	Fund Types	(Memorandum Only)			
		Internal				
	<u>Enterprise</u>	<u>Service</u>	<u> 1989</u> <u>1988</u>			
Sources of working capital:						
Operations:						
Net earnings (loss)	\$ 143,979	\$ (8,179)	\$ 135,800 \$ 80,127			
Items not requiring working						
capital:						
Depreciation	268,510		<u>268,510</u> <u>153,801</u>			
Working capital (used in)						
provided by operations	412,489	(8,179)	404,310 233,928			
Prior period adjustments	59,593	-	59,593 -			
Governmental contributions	604,187		604,187 4,028,000			
Total sources of working capital	1,076,269	<u>(8,179</u>)	1,068,090 4,261,928			
Uses of working capital:						
Acquisition of property, plant,						
and equipment	976,563	-	976,563 4,028,000			
Inventory and fixed asset						
reductions, net						
Total uses of working capital	976,563		976,563 4,202,141			
Net increase (decrease) in						
working capital	\$ 99,706	\$ (8,179)	\$ 91,527 \$ 59,787			
Elements of net increase (decrease)						
in working capital:						
Cash	\$ 50,840	\$ -	\$ 50,840 \$ 2,766			
Receivables	70,460	(2,400)	68,060 5,747			
Due from other funds	(1,497)	(8,708)	(10,205) 26,350			
Inventory of supplies	28,518	3	28,521 32,233			
Prepaid expenses	(13,890)	_	(13,890) (18,310)			
Accounts payable	<u>(34,725</u>)	2,926	(31,799) 11,001			
Net increase (decrease) in						
working capital	\$ 99,706	\$ (8,179)	\$ 91,527 \$ 59,787			
	========	======	######################################			

See accompanying notes to combined financial statements.

Notes to Combined Financial Statements September 30, 1989

(1) Significant Accounting Policies

A. Basis of Presentation

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Government Accounting Standards Board (GASB). The accompanying statements include all fund types and account groups as accounted for by the State of Yap.

B. Fund Structure and Basis of Accounting

The accompanying financial statements are structured into three categories of funds and two account groups. The fund categories include governmental, proprietary and fiduciary funds. The Account Groups include General Fixed Assets and General Long-Term Debt.

The State of Yap's governmental funds include:

- 1. The General Fund used to account for all financial transactions not accounted for in another fund;
- The Special Revenue Funds used to account for specific revenues earmarked to finance particular programs and activities;
- 3. The Capital Projects Funds used to account for the acquisition or construction of all major governmental general fixed assets.

All of the governmental funds are presented on the modified accrual basis of accounting. In accordance with the modified accrual basis, revenues are recognized when they become susceptible to accrual; that is, when they become both measurable and available to finance expenditures of the current period. Expenditures are recorded at the time liabilities are incurred except:

- a. Inventories generally are considered expenditures at acquisition.
- b. Prepayments usually are not recorded.

Notes to Combined Financial Statements, Continued

(1) Significant Accounting Policies, Continued

Encumbrance accounting is utilized for budgetary control purposes. Encumbrances outstanding at year-end are reported as reservations of fund balance and will be funded as expenditures in the ensuing year. Encumbrances remain reservations of fund balance until becoming expended or cancelled.

The proprietary funds are accounted for on the accrual basis of accounting and at September 30, 1989, include the following:

- 1. The Enterprise Funds account for the operations of State agencies which were designed to be self-sufficient and which render services to the general public or other governmental agencies on a user charge basis; and,
- The Internal Service Funds account for various stock and medical supply operations of self-sustaining State agencies rendering services to other State agencies on a cost reimbursement basis.

The fiduciary fund includes an Expendable Trust Fund, which is used to account for assets appropriated by the State Legislature to be used for scholarship funds. These funds are held by the State as trustee. The Expendable Trust Fund is accounted for on the modified accrual basis of accounting.

C. Fixed Assets and Long-Term Liabilities

The accounting and reporting treatment applied to the fixed assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds and expendable trust funds are accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spending resources". Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available resources" during a period.

Fixed assets used in governmental fund type operations (general fixed assets), are accounted for in the General Fixed Assets Account Group rather than in governmental funds. The State follows a policy of capitalizing infra-structure costs. Depreciation is not charged on general fixed assets. However, depreciation is charged on proprietary fund fixed assets and is provided over the estimated useful lives of the assets through

Notes to Combined Financial Statements, Continued

(1) Significant Accounting Policies, Continued

use of the straight line method. These estimated useful lives range from 20 to 50 years for Structures and Improvements, and 5 to 10 years for Machinery and Equipment.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated fixed assets are valued at their estimated fair value on the date donated.

Long-term liabilities expected to be financed from governmental funds are accounted for in the General Long-Term Debt Account Group, not in the governmental funds. Accrued annual leave has been presented in the accompanying general long-term debt account group. No current portion of accrued annual leave has been recorded in the General Fund or in the Special Revenue Funds as the amounts are immaterial to those funds.

The two account groups are not "funds". They are concerned only with the measurement of financial position and are not involved with measurement of results of operations.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the General Long-Term Debt Account Group.

D. Budgetary Process

The Legislature enacts the budget prior to the commencement of the applicable fiscal year through passage of specific departmental appropriations. Before signing the Appropriations Act, the Governor may veto or reduce any specific appropriation on a line item basis, subject to legislative override. Once passed and signed, the budget becomes the State financial plan for the ensuing fiscal year.

Budgetary control is maintained at the departmental level. Budget revisions during the year, reflecting intradepartmental program changes, may be effected only through Legislative branch approval.

E. Receivables

Receivables in the State's governmental funds primarily consist of taxes and federal revenues. Since few government fund revenues are susceptible to accrual prior to receipt, most

Notes to Combined Financial Statements, Continued

(1) Significant Accounting Policies, Continued

taxes, licenses, fees, permits and similar revenues are recognized primarily on the cash basis. Federal receivables include those funds which are earned, primarily from the F.S.M. National Government administered federal grants and Department of the Interior operating and special grants, which have yet to be reimbursed by the applicable grantor.

F. <u>Interfund Transactions</u>

The State of Yap basically has two types of potential interfund transactions, as follows:

- 1. Operating appropriations/subsidies are accounted for as operating transfers in the funds involved.
- Equity contributions are accounted for as equity transfers (additions to or deductions from beginning governmental fund balances or proprietary fund contributed capital).

For all funds, the combining balance sheets separately classify interfund activity with the general fund.

G. <u>Inventories</u>

Inventories of materials and supplies are determined by physical count and are valued at the lower of cost (principally average cost) or market.

H. Fund Balance Reserves and Designations

The State's fund balance reserves represent those portions of fund balance (1) that cannot be appropriated for expenditures or (2) that are legally segregated for a specific future use. In the accompanying combined balance sheet, the reserve for related assets is an example of the former and the reserves for encumbrances and continuing appropriations are examples of the latter.

I. <u>Totals - Memorandum Only</u>

The "Totals - Memorandum Only" columns represent an aggregate of the individual combined financial statements. The total column is presented for overview informational purposes and does not represent consolidated financial information.

Notes to Combined Financial Statements, Continued

(1) Significant Accounting Policies, Continued

J. <u>Deposits in Banks</u>

State law requires that cash held in foreign banks must be with banks which have total assets in excess of one billion dollars. There is no such requirement for local banks. At September 30, 1989, the State had deposits as follows:

	Cost
General Fund:	
Non-FDIC covered time certificates	\$3,310,804
Time certificates of deposit with a bank which is a FDIC member.	547,426
All other cash in checking and savings accounts with FDIC insured banks.	(305,233)
	\$3,552,997
Expendable Trust Fund:	Cost
Bank of Hawaii	\$ 130,735

All other cash is a negative balance, net and is not shown as a bank overdraft on the accompanying financial statements due to other State deposits which can be used to offset the overdraft position.

For the above cash, \$600,000 is covered by FDIC and the balance exceeds insurable amounts. The State does not require collateralization of its deposits by its banks.

Notes to Combined Financial Statements, Continued

(2) Receivables and Advances

A summary of receivables, advances and the corresponding allowance for doubtful accounts for the General Fund as of September 30, 1989, is summarized below:

		Allowance fo	or <u>Net</u>	Net Balance			
	Gross	Doubtful	September	September			
Source	Amount	Accounts	30, 1989	<u>30, 1988</u>			
General:							
CFSM Revenue Sharing	\$ 18,414	\$ -	\$ 18,414	\$ 14,515			
Utilities	1,187,790	997,064	190,726	57,743			
Taxes	262,564	162,281	100,283	-			
Reimbursable	62,035	-	62,035	30,755			
Other	23,036	2,195	20,841	21,672			
•	\$1,553,839	\$1,161,540	\$392,299	\$124,685			
	========	=======	=======	=======			
·							
Advances:							
Travel/payroll	\$ 127,007	\$ 54,934	\$ 72,073	\$ 49,955			
•	========		======	======			
T	4 1 000		4 1 000				
Loans:	\$ 1,098	\$ - 	\$ 1,098	\$ - 			

Notes to Combined Financial Statements, Continued

(2) Receivables and Advances, Continued

A summary of receivables and the corresponding allowance for doubtful accounts for the Special Revenue Funds as of September 30, 1989, is summarized below:

	Allowance for				Net Balance			
•	G	ross	Dou	btful	Se	eptember	Sept	ember
Source	Amount		Accounts		30, 1989		_30	1988
Federal agencies and CFSM	\$1,197,726		\$ 52,176 =======		\$1,145,550		\$1,307,129 ======	
Advances - travel	\$	52,830	•	5,681	\$ ===	47,149	\$	5,666

A summary of receivables and the corresponding allowance for doubtful accounts for the Capital Projects Fund as of September 30, 1989, is summarized below:

	Allo		Allowance for		_	Net Balance			
	Gross		Doubtful		S	eptember	Se	ptember	
Source	_ <u>A</u>	mount	Accounts		_3	<u>30, 1989</u>		0, 1988	
Dept. of Interior-TTPI		371,536	\$	-	-	371,536	\$ ==	507,891	
Advances - travel	\$ ==:	2,954	\$	_	\$	2,954	\$ ==	317	
CFSM Grants	\$	50,831	\$	- 	\$	50,831	\$		

Notes to Combined Financial Statements, Continued

(2) Receivables and Advances, Continued

A summary of receivables, advances and the corresponding allowance for doubtful accounts for the Enterprise Funds as of September 30, 1989, is summarized below:

•		A13	Allowance for		Net Balance			
	Gro	ss Do	oubtful	September		Sep	tember	
Source	Amo	unt Ac	counts	<u>30, 1989</u>		<u>30</u>	, 1988	
General:								
Trade	\$ 13	9,332 \$	17,907	\$	121,425	\$	34,421	
Employees		-	-		-		10,886	
Other				_			5,658	
	\$ 13	9,332 \$	17,907	\$	121,425	\$	50,965	
	*****			==		==	======	

(3) <u>Inventory of Supplies</u>

The General Fund inventory consists of road materials prepaid in fiscal year 1986 and received in 1987. The contract for the road has recently been let and the material in the amount of \$500,000 has been recorded as inventory as of September 30, 1989. This amount has been reserved for as a related asset in the General Fund. However, management is of the opinion that these road materials will commence use in fiscal year 1990. The Internal Service Fund's general store has inventory of \$50,889 and the inventory of its medical supplies is \$97,624.

(4) General Fixed Assets

A summary of general fixed assets accounted for in the General Fixed Assets Account Group as of September 30, 1989 and 1988, follows:

	=========	=========
•	\$ 60,876,164	\$ 59,870,071
vehicles and machinery	15,664,293	14,689,902
Outer-island capital assets All others - equipment,	1,804,550	1,804,550
Infrastructure	41,645,543	41,645,543
Land	\$ 1,761,778	\$ 1,730,076
	<u> 1989 </u>	<u> </u>

Notes to Combined Financial Statements, Continued

(4) General Fixed Assets, Continued

A summary of fixed assets accounted for in the Enterprise Funds as of September 30, 1989 and 1988, follows:

	<u> 1989</u>	<u> 1988</u>
Buildings	\$1,666,689	\$1,636,549
Dock	2,003,000	2,000,000
Fleet	1,164,102	528,458
Refrigeration and	cold storage	
equipment	370,973	370,000
Other equipment	200,431	172,482
Motor vehicles	545,986	268,963
	5,951,181	4,976,452
Less accumulated d	epreciation <u>(590,890</u>)	(324,214)
	\$5,360,291 =======	\$4,652,238 =======

(5) Changes in Long-Term Debt

A summary of changes in long-term debt during fiscal year 1989 follows:

Long-term debt - beginning of year	\$ 673,024
Less liquidations and transfers to current portion in the General Fund: Increase in accrued annual leave	(190,985)
Long-term debt, end of year	\$ 482,039

Notes to Combined Financial Statements, Continued

(5) Changes in Long-Term Debt, Continued

Long-term debt, as of September 30, 1989 and 1988, respectively, was generally for the following purposes:

	<u> 1989 </u>	<u> 1988</u>
Airport land acquisition, based on two agreements with landowners (first agreement for \$1,200/acre, second agreement for \$1,600/acre), payments made on an annual basis, non-interest		
bearing.	\$ -	\$190,985
Accrued annual leave	482,039	482,039
Total long-term debt	\$482,039 ======	\$673,024 ======

Notes to Combined Financial Statements, Continued

(6) Transfers In/Out

Material general fund transfers in/out for the year ended September 30, 1989, are discussed below:

- 1. Transfers to the Yap Fishing Authority (YFA) are provided under Yap State Law to supplement YFA general activities, fishing vessel operations, and marine life development. During fiscal year 1989, \$120,000 was transferred from the General Fund to YFA.
- 2. Transfers to the Public Transportation System are provided under Yap State Law to subsidize the operations of the public transportation system. During fiscal year 1989, \$149,300 was transferred from the General Fund to the Public Transportation System.

(7) Federal and Other Grants and Contingent Liabilities

Federal and Other Grants

The State participates in a number of federally assisted grant programs and other various Department of the Interior grants. These programs are subject to financial and compliance audits to ascertain if Federal laws and guidelines have been followed. Currently, \$229,000 in cumulative questioned costs exist for the operation of fiscal year 1984-89 grants. If these costs are ultimately disallowed, the General Fund will be charged for the necessary reimbursement to the grantor agencies.

Additionally, the State receives certain grants from the Congress of the Federated States of Micronesia (CFSM) for public and other projects. In an audit report dated November 30, 1988, the Public Auditor of the Federated States of Micronesia questioned \$67,400 of expenditures incurred by the State in connection with these CFSM projects. If these costs are ultimately disallowed, the General Fund may be correspondingly impacted.

Notes to Combined Financial Statements, Continued

(7) Federal Grants and Contingent Liabilities, Continued

Sick Leave

It is the policy of the Yap State Government to record the expenditure for sick leave when leave is actually taken. Sick leave is compensated time for absence during work hours arising from employee illness or injury. The estimated accumulated amount of unused sick leave at September 30, 1989, for all governmental funds is estimated to be \$1,003,884.

Litigation

Yap State is party to several legal proceedings arising from governmental operations. Claims are filed with the Yap State Attorney General. Approved claims are usually paid under general appropriations to the affected government agency. At September 30, 1989, there existed several unapproved claims. The Attorney General of the State of Yap is of the opinion that the State Liability Act has established claims limits of \$40,000 for wrongful injuries and \$20,000 for deaths. Current claims against the State exist but do not appear to be material. Management has not provided for such claims in the accompanying combined financial statements as it is not possible to currently estimate the State's potential liability, if any, arising from these claims.

Indefinite Land Use Sites

Payment obligations on rental lands termed "Indefinite Land Use Sites" were originally undertaken by the Trust Territory of the Pacific Islands (TTPI). TTPI's obligation on these lands ceased in May, 1984. After that year, responsibility to rent or purchase the sites was transferred to Yap State. TTPI is still negotiating its portion of the funding. The Yap State Division of Land and Surveys has estimated that Yap State may be responsible for funding the indefinite land use sites to the sum of approximately \$450,000.

Notes to Combined Financial Statements, Continued

(7) Federal Grants and Contingent Liabilities, Continued

Indefinite Land Use Sites, Continued

The State of Yap is awaiting the results of the TTPI negotiations so that some monetary standard may be set. Additionally, the State is actually attempting to negotiate purchase prices for these properties. Accordingly, no provision in the accompanying financial statements has been made for these sites.

Medical Referrals

Under the terms of the Compact of Free Association (Compact), the U.S. Government has tentatively agreed to fund medical referral bills incurred prior to September 1, 1985. To date, no appropriation for such has been made by the U.S. Government. Based on this agreement, Yap State has not recorded accounts payable for medical referrals of approximately \$83,596. If an appropriation for medical referrals is not made by the U.S. Government, Yap State could be liable for this amount of past due medical referral bills.

(8) Enterprise Funds

Prior period adjustments during fiscal year 1988 were made by the Yap Fishing Authority (YFA) and the Public Transportation System (PTS). YFA made its adjustment to write off the estimated value of plant and equipment due to its relocation to new premises. PTS made its adjustment to correct for previously incorrect postings of fixed assets.

(9) Commitments

A fuel oil supply agreement became effective in March, 1987. The agreement was made to guarantee the supplier a minimum quantity of gasoline and diesel purchases on a five-year period in return for the construction of a marine service station. The cost of the station, \$25,000, will be reimbursed to the supplier through a .0065 cent add on to each gallon purchased. At current prices in effect at September 30, 1989, the estimated liability for the minimum annual purchase is approximately \$750,000.

Notes to Combined Financial Statements, Continued

(10) <u>Investments</u>

Yap State has made all of its investments in a pooled investment fund which is managed under the control of the Federated Development Authority, an entity comprised of the FSM National Government and its four component states.

The Federated Development Authority has selected investment managers who are given authority to buy and sell securities as follows:

- A. Investment managers may invest in stocks, bonds and cash equivalents. Minimum standards of quality for investments at the time of purchase shall be:
- 1. Stocks A "B" rating by a national rating service. Non-rated stocks, such as banks or insurance companies, must be equal in quality or higher.
- 2. Bonds Confined to issues rated "A" or higher by a national rating service, except in the case of U.S. Treasury or Agency Securities which are not rated.
- 3. Cash and equivalents The manager may engage in all normally accepted short-term investment practices including, but not limited to: U.S. Treasury and Agency securities, bankers acceptances, certificates of deposit, commercial paper and repurchase agreements using any of the forgoing as collateral. The following restrictions apply:
 - a. Commercial paper must be rated A-1/P-1 or higher by Standard & Poors Corporation and Moody's Investor Services.
 - b. Certificates of deposit must be from FDIC insured banks or FSLIC insured savings and loan associations, both of which must have assets in excess of two billion dollars. Deposits in smaller institutions are acceptable, but must not exceed the amount of the insurance, unless collateralized by U.S. Treasury Securities at 102%.

Notes to Combined Financial Statements, Continued

(10) <u>Investments</u>, <u>Continued</u>

- B. The equity portfolio shall be diversified among issues and industry classifications. No more than 25% of the equity portfolio may be invested in any single classification, as described by the Standard and Poors 500 Index, unless prior approval is received from the Secretary of Finance.
- C. No investment may be made in a single corporate entity which exceeds 5% of the total assets of the fund at the time of purchase without prior approval of the Secretary of Finance.

The State's investment at September 30, 1989, in this pooled investment fund was \$14,435,469. The State carries its investments at the lower-of-its-cost [original acquisition price plus earnings registered from interest, dividends and realized trading gains (net of losses)] or market. At September 30, 1989, the market value of the State's investment approximated \$14,573,056.

Additionally, during the year ended September 30, 1989, the State acquired shares in the Bank of the Federated States of Micronesia in the amount of \$750,000 and shares in the Pacific Islands Development Bank in the amount of \$150,000. Shares for these banks are not publicly traded and their market value is difficult to assess. The total investment of \$900,000 is recorded in the Capital Projects Fund (Compact Capital Account). Due to the inability to determine market value, the State has reserved these investments fully as a reserve for related assets.

Statement No. 3 of the Governmental Accounting Standards Board requires government entities to categorize investments to give an indication of the level of risk assumed by the entity at year end. Category 1 includes investments that are insured or registered or for which securities are held by the Government or its agent in the name of the Government. Category 2 includes uninsured and unregistered investments for which securities are held by the broker's or dealer's trust department or agent in the name of the Government. Category 3 includes uninsured and unregistered investments for which the securities are held by the broker or dealer, or by its trust department or agent but not in the Government's name. All of the Government's investments are classified as Category 2 as all investments are held in the name of the Federated Development Authority.

Notes to Combined Financial Statements, Continued

(11) Segment Data for Enterprise Funds

(12)

The following presents key data extracted from the financial statements of the two material enterprise funds of the State as of September 30, 1989, and for the year then ended.

	Yap Fishing Authority		blic ortation stem
Total assets	\$ 5,069,522 =======	\$ =====	524,947
Total equity	\$ 4,996,869 =======	-	520,712
Net fixed assets	\$ 4,866,116		482,015
FY '89 net income (loss)	\$ 150,173	\$ =====	(8,506)
FY '89 depreciation expense	\$ 242,985 ========	\$	24,005
FY '89 revenues	\$ 378,306	\$ === = =	39,210
FY '89 non-operating support	\$ 474,500 ======	\$ ======	149,300
Continuing Appropriations Continuing appropriations as of S General Fund Fiberglass project Outer Island Planning ConCon Records WAAB TV Station Office of the Governor (freign Codification of Yap Code Capital Projects Fund (Compact Caranter Vater Project Project feasability Manpower development Colonia Community Center O/I Elementary School renovat O/I agriculture Roads development O/I airfields Acquisition of Pacific Islands Bank stock	ht) pital Account)	\$	4,314 10,000 15,000 10,000 5,000 8,250 52,564 ====================================
		\$1 	,190,803

INDEPENDENT AUDITOR'S REPORT ON ADDITIONAL INFORMATION

The additional information presented in the following pages which has been taken primarily from accounting and other records of the State of Yap has been subjected to the tests and other auditing procedures in accordance with generally accepted auditing standards and Office of Management and Budget Circular A-128, issued pursuant to the Single Audit Act of 1984, P.L. 98-502, applied in our audit of the State's Governmental, Proprietary and Fiduciary Fund types of the State of Yap as of and for the year ended September 30, 1989. In our opinion, with respect to the accompanying additional information, such information, except for those matters specified in our report dated May 11, 1990, on the general purpose financial statements of the State of Yap as of September 30, 1989, and for the year then ended, is fairly presented in all material respects in relation to the general purpose financial statements taken as a whole.

May 11, 1990

Jouche Ross + Co.

Certified Public Accountants

Combining Statement of Expenditures by Account All Governmental Fund Types
Year Ended September 30, 1989
(With comparative totals for the year ended September 30, 1988)

	Go	vernmental Fund 1	Types		
		Special	Capital	1989 Totals	1988 Totals
	General	Revenue	Projects	(Memorandum	(Memorandum
	Fund	Funds	Fund	Only)	Only)
Salaries and wages	\$4,676,853	\$1,036,893	\$ 176,859	\$ 5,890,605	\$ 5,780,593
Travel	356,244	225,405	19,471	601,120	616,829
Freight	71,217	46,888	16,426	134,531	146,835
Communications	108,540	12,068	2,161	122,769	94,780
Printing and reproduction	44,966	25,697	(2,532)	68,131	77,304
Professional services	133,688	99,867	-	233,555	166,367
Food stuffs	101,552	47,094	-	148,646	207,783
Medical supplies	140,092	44,876	-	184,968	218,396
Supplies and materials	596,447	749,469	373,720	1,719,636	1,448,257
Medical referral	2,763	251,718	- '	254,481	434,813
POL	208,619	788,069	3,668	1,000,356	877,472
Capital outlay	229,884	308,802	593,968	1,132,654	743,694
Contractual services	218,705	246,639	1,908,568	2,373,912	1,730,543
Rentals	12,245	7,861	2,238	22,344	19,134
Repairs and maintenance	72,788	31,285	7,948	112,021	368,805
Allowances	148,562	2,554	-	151,116	152,705
Grants and subsidies	102,739	18,402	554,500	675,641	625,485
Scholarship and training	62,193	260,831	-	323,024	434,057
Other	215,984	149,223	54,619	419,826	356,700
	\$7,504,081	\$4,353,641	\$3,711,614	\$15,569,336	\$14,500,552
	========	========	=======	========	========

Statement of Revenues, Expenditures and
Changes in Fund Balance by Function
Year Ended September 30, 1989
(With comparative totals for the year ended September 30, 1988)

	1989	1988
Revenues: Current 211A and 217 Compact Funds	\$7,321,296	\$7,148,352
Revenue sharing:		
Import tax	146,661	147,473
Fuel tax	65,415	95,569
Income tax	236,852	232,910
Business gross revenue tax	213,700	208,548
	662,628	684,500
Excise taxes:		
Alcoholic beverages	283,693	330,131
Gasoline and diesel	34,344	62,395
Tobacco	117,885	149,297
Other excise taxes	121,010	129,608
	556,932	<u>671,431</u>
Licenses and permits	45,339	40,717
Fines/sale of confiscated property	257,636	100,735
Leases and other rentals	<u>76,597</u>	<u>78,402</u>
	379,572	219,854
Departmental charges:		
Sea transportation	193,269	167,037
Hospital services	55,096	36,255
Power	288,167	193,568
Other	<u>27,784</u>	14,771
	564,316	411,631
Interest income	444,296	206,048
Other income	131,431	34,071
Total revenues	10,060,471	9,375,887

(Continued)

Statement of Revenues, Expenditures and
Changes in Fund Balance by Function, Continued
Year Ended September 30, 1989
(With comparative totals for the year ended September 30, 1988)

•	<u> 1989</u>	1988
Expenditures:		
General government:	* 205 033	
Office of the Governor	\$ 285,877	\$ 284,210
State Legislature	439,688	449,513
Office of Administrative Services Office of Planning, Budget and	567,062	445,707
Statistics	177,134	298,772
Division of Revenue and Taxation	25,006	24,751
Legislative Projects	<u>58,985</u>	52,355
negistative Flojects	30,703	32,333
	1,553,752	1,555,308
Health:		
Department of Health Services	1,273,320	1,331,269
. The same and a same		
Education: Department of Education	1,255,255	755,272
Legislative Projects	13,800	12,800
beginiaerve riojecto		
	1,269,055	<u>768,072</u>
Economic Development:		
Department of Resources and		
Development	490,182	482,268
Legislative Projects	44,291	204,049
	534,473	686,317
Protection of Persons and Property:		
Department of Public Safety/Attorney General	493,755	522,270
	13,500	-
Legislative Projects	13,500	35,411
	507,255	557,681
Public Wholes and Whilidian		
Public Works and Utilities:	004 022	060 712
PUC	884,832	869,713
Legislative Projects	-	
	884,832	869,713
Transportation:	715,011	<u>972,049</u>
(Continued)		

Statement of Revenues, Expenditures and
Changes in Fund Balance by Function, Continued
Year Ended September 30, 1989
(With comparative totals for the year ended September 30, 1988)

	1989	1988
Community Affairs: Department of Public Affairs Legislative Projects	\$ 236,099	\$ 214,137
	236,099	214,137
Boards and Commissions:		
Council of Pilung	88,187	81,432
Council of Tamol	83,869	60,167
Land Commission	101,354	105,387
OI Planning	8,553	1,432
EPA Administration	(88)	12,633
	281,875	261,051
Other:		
Judiciary	155,465	150,452
Other	24,282	(4,614)
Public Auditor	<u>68,662</u>	<u>25,992</u>
	248,409	171,830
Total expenditures	7,504,081	7,387,427
Revenues over expenditures	2,556,390	1,988,460
Other sources (uses):		
Operating transfers out	(269,300)	(359,417)
Investment income	2,462,761	<u>135,163</u>
Total other sources (uses), net	2,193,461	(224,254)
Excess of revenues and other		
sources over expenditures and other uses	4,749,851	1,764,206
Fund balance, beginning of year	4,668,089	2,903,883
Fund balance, end of year	\$9,417,940	\$4,668,089

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Budgetary Basis by Function Year Ended September 30, 1989 (With comparative totals for the year ended September 30, 1988)

		1989			1988	_
			Variance			Variance
			Favorable			Favorable
	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)
Revenues: Current/211A compact funds Revenue sharing - FSM Taxes and licenses Interest Other	\$7,234,824 560,000 567,000 170,000 758,400	\$7,321,296 662,628 936,504 444,296 695,747	\$ 86,472 102,628 369,504 274,296 (62,653)	\$7,148,352 556,000 570,000 170,000 612,054	\$7,148,352 684,500 712,148 206,048 624,839	\$ 128,500 142,148 36,048 12,785
Total revenues	9,290,224	10,060,471	770,247	9,056,406	_9,375,887	319,481
Expenditures - budgetary basis by department and other:						
General government: Office of the Governor State legislature Office of administrative services	338,632 501,081 699,854	286,728 452,042 640,879	51,904 49,039 58,975	301,300 462,400 536,700	285,529 433,322 482,141	15,771 29,078 54,559
Office of planning, budget and statistics Legislative projects	267,793 78,500	182,855 58,985	84,938 19,515	360,637 64,560	294,993 52,355	65,644 12,205
	1,885,860	1,621,489	264,371	1,725,597	1,548,340	177,257
Health services: Department of health services	1,420,240	1,282,915	137,325	1,317,300	1,258,341	58,959
Education: Department of education Legislative projects	1,300,288	1,142,399 13,800	157,889	822,508 45,330	763,585 12,800	58,923 32,530
	1,314,088	1,156,199	157,889	867,838	776,385	91,453
Economic development: Department of resources and development Legislative projects	566,341 52,050 618,391	494,096 23,321 517,417	72,245 28,729	521,380 275,578 796,958	459,460 221,430 680,890	61,920 54,148 116,068
• • • • • • • • • • • • • • • • • • •	010,391	317,417	100,374	790,938	080,830	
Protection of persons and property: Department of public safety/attorney general Legislative projects	558,496 27,400	501,756 13,500	56,740 13,900	533,300 30,400	515,260 30,400	18,040
	585,896	515,256	70,640	563,700	545,660	18,040
Public works and utilities PUC Legislative projects	996,735	896 <u>,</u> 483	100,252	928,800	818,966	109,834
	996,735	896,483	100,252	928,800	818,966	109,834
Transportation	819,512	749,142	70,370	906,506	967,527	(61,021)

(Continued)

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Budgetary Basis by Function, Continued

Year Ended September 30, 1989 (With comparative totals for the year ended September 30, 1988)

		1989			1988	
			Variance Favorable			Variance Favorable
•	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)
Community affairs: Public affairs Legislative projects	\$ 302 <u>,</u> 358	\$ 244 <u>,</u> 854	\$ 57,504	\$ 252,200	\$ 232,898	\$ 19,302
	302,358	244,854	57,504	252,200	232,898	19,302
Boards and commissions: Council of Pilung Council of Tamol Land commission O/I Planning EPA Admin. Board	90,307 97,599 110,088 20,913	89,010 88,497 105,001 7,535 (4,785)	1,297 9,102 5,087 13,378 4,912	84,000 63,569 109,700 2,900 24,700	80,155 60,988 105,575 3,056 17,300	3,845 2,581 4,125 (156) 7,400
	319,034	285,258	33,776	284,869	267,074	17,795
Other: Judiciary Other Public Auditor	163,354 68,632	159,281 41,263 52,027	4,073 (41,263) 16,605	160,700 45,000	135,626 (4,614) 42,759	25,074 4,614 2,241
	231,986	252,571	(20,585)	205,700	173,771	31,929
Total expenditures	8,494,100	7,521,584	972,516	7,849,468	7,269,852	579,616
Revenues over (under) expenditures	796,124	2,538,887	1,742,763	1,206,938	2,106,035	899,097
Other sources (uses): Investment income Operating transfers out	(269,300)	2,462,761 (269,300)	2,462,761	(536,886)	135,163 (359,417)	135,163 177,469
Total other sources (uses)	(269,300)	2,193,461	2,462,761	(536,886)	(224,254)	312,632
Excess of revenues and other sources over expenditures and other uses	526,824	4,732,348	4,205,524	_~ 670,052	1,881,781	1,211,729
Fund balance, unreserved, beginning of year	2,371,115	3,587,135	1,216,020	1,701,063	1,701,063	-
Less: Increase in reserve for related assets Reserve for continui	-	(550)	(550)	-	-	-
appropriations		(23,182)	(23,182)		(4,291)	4,291
Fund balance, unreserved, end of year	\$2,897,939	\$8,295,755	\$5,397,812	\$2,371,115	\$3,587,135	\$1,216,020

Special Revenue Funds September 30, 1989

Specific revenues earmarked to finance particular activities of Yap State are accounted for in Special Revenue Funds. A brief discussion of the State's Special Revenue Funds as of September 30, 1989, follows:

Federal Grants Fund

This fund accounts for all financial transactions related to federally assisted funds which are subgranted to Yap State from the FSM National Government.

Non U.S. Grants Fund

This fund accounts for all financial transactions related to certain direct and other grants received from various world organizations.

Other U.S. Grants Fund

This fund accounts for all Federal Emergency Management Assistance (FEMA) grants received in a subrecipient capacity through the FSM National Government.

FSM Grants Fund

This fund accounts for appropriations made to Yap State from the Congress of the Federated States of Micronesia. These grants are earned on a reimbursable basis.

Compact Programs

This fund accounts for financial transactions related to the Compact program accounts under Section 221B, 213B, 214C, and 216A2 of the Compact of Free Association.

YAP STATE GOVERNMENT SPECIAL REVENUE FUNDS

Combining Balance Sheet September 30, 1989 (With comparative totals as of September 30, 1988)

	Federal	Other U.S.	Non U.S.	Compact	FSM Grants	Tot	als
	Grants Fund	Grants Fund	Grants Fund	Programs	Fund	1989	1988
nvestments	\$ -	\$ -	\$ -	\$ 218,630	\$ -	\$ 218,630	\$ 186,30
eceivables (net of an allowance							
for doubtful accounts) from:							
Other	-	<u>-</u>	6,435	-	-	6,435	5,60
FSM National Government	589,372	332,963	-	-	223,215	1,145,550	1,307,1
ue from other funds	-	-	-	1,038,821	-	1,038,821	1,001,3
dvances	20,214		245	10,088	16,602	47,149	37,6
	\$ 609,586	\$ 332,963	\$ 6,680	\$1,267,539	\$ 239,817	\$2,456,585	\$2,538,09
iabilities: Accounts payable Payroll Due to other funds	\$ 30,377 5,929 508,277	\$ - - 313,300	\$ 265 190 11,337	\$ 143,845 19,086 -	\$ 16,898 2 207,506	\$ 191,385 25,207 1,040,420	\$ 278,5 17,7 1,018,2
Intergovernmental payables	-	-	-	-	-	-	2
Deferred revenue	61,461	19,597			14,976	96,034	182,4
Total liabilities	606,044	332,897	11,792	162,931	239,382	1,353,046	1,497,1
and balance (deficit):							
Reserved for:							
Related assets		_	_	_	-	_	
notated appear	-	-					_
Encumbrances	- 562,756	626	100	413,954	120,315	1,097,751	- 1,109,8
	562,756 (559,214)	626 (560)	100 (5,212)	413,954 690,654	120,315 (119,880)	1,097,751 5,788	
Encumbrances	(559,214)			-	•		(68,9
Encumbrances Unreserved	(559,214)	(560)	(5,212)	690,654	(119,880)	5,788	1,109,8 (68,9

YAP STATE GOVERNMENT SPECIAL REVENUE FUNDS

Combining Statement of Revenues, Expenditures by Function and Changes in Fund Balance (Deficit) Year Ended September 30, 1989

(With comparative totals for the year ended September 30, 1988)

	Federal Other U.S.		Non U.S. Compact		FSM Grants	Totals		
	Grants Fund	Grants Fund	Grants Fund	Programs	Fund	<u> 1989</u>	1988	
Revenues:								
Compact	\$ -	\$ -	, \$ -	\$2,447,276	\$ -	\$2,447,276	\$2,693,959	
Federal contributions	1,260,036	77,556	-	-	-	1,337,592	2,141,216	
Federal and others, direct	-	-	_	_	-	-	-	
Dept. of the Interior - TTPI	-	-	-	-	_	-	-	
Congress of the Federated								
States of Micronesia								
(CFSM) grants	-	-	-	-	609,700	609,700	410,839	
Other	464		7,244		14,000	21,708	2,089	
Total revenues	1,260,500	77,556	7,244	2,447,276	623,700	4,416,276	5,248,103	
Expenditures:								
General government	-	_	-	56,651	913	57,564	60,447	
Health services	99,737	-	1,805	101,850	63,346	266,738	658,127	
Education	707,422	-	4,388	1,461,810	155,328	2,328,948	2,079,300	
Economic development	~		-	-	41,476	41,476	759,634	
Public safety	2,900	-	-	-	106,717	109,617	83,365	
Public works and utilities	197,329		-	765,440	130,255	1,093,024	1,099,133	
Community affairs	252,709	77,490	1,051	_	125,024	456,274	412,729	
Transportation	-	-	-	-	-	-	-	
Other								
Total expenditures	1,260,097	77,490	7,244	2,385,751	623,059	4,353,641	5,152,735	
Revenues over expenditures	403	66		61,525	641	62,635	95,368	
Other sources (uses):								
Transfer in								
Excess of revenues and other	r							
sources over expendi-								
tures and other uses	403	66	-	61,525	641	62,635	95,368	
Fund balance (deficit), beginning								
of year	3,139		(5,112)	1,043,083	(206)	1,040,904	945,536	
Fund balance (deficit),								
end of year	\$ 3,542	\$ 66	\$ (5,112)	\$1,104,608	\$ 435	\$1,103,539	\$1,040,904	
		*******	**********	=======	=========	********	========	

YAP STATE GOVERNMENT SPECIAL REVENUE FUNDS

Combining Statement of Revenues, Expenditures by Account and Changes in Fund Balance (Deficit) Year Ended September 30, 1989

	•	•				
	Federal	Other U.S.	Non U.S.	Compact	FSM Grants	
	Grants Fund	Grants Fund	Grants Fund	Programs	Fund	Total
Revenues:						
Compact	\$ -	\$ -	ş <u>-</u>	\$2,447,276	\$ -	\$2,447,276
Federal contributions	1,260,036	77,556	-	-	-	1,337,592
Federal and others, direct	-	_	_	-	-	_
Dept. of the Interior - TTPI	-	_	+	_	_	-
Congress of the Federated States of Micronesia						
(CFSM) grants	· _	_	-	-	609,700	609,700
Other	464	_	7,244	_	14,000	21,708
				-		
Total revenues	1,260,500	77,556	7,244	2,447,276	623,700	4,416,276
Expenditures:						
Salaries and wages	293,579	117	5,188	680,156	57,853	1,036,893
Travel	109,727	-	2,056	105,405	8,217	225,405
Freight	24,756	339	-	9,625	12,168	46,888
Communications	6,074	-	-	3,579	2,415	12,068
Printing and reproduction	23,616	-	-	1,468	613	25,697
Professional services	96,467	-	-	3,400	-	99,867
Food stuffs	23,794	-	-	20,170	3,130	47,094
Medical supplies	25,962	-	-	15,619	3,295	44,876
Supplies and materials	357,088	69,810	-	111,429	211,142	749,469
Medical referrals	27	-	· -	251,691	-	251,718
POL	11,387	-	-	768,252	8,430	788,069
Capital outlay	139,754	567	-	83,775	84,706	308,802
Contractual services	18,341	-		47,180	181,118	246,639
Rentals	4,886	-	-	2,752	223	7,861
Repairs and maintenance	17,606	-	-	3,231	10,448	31,285
Allowances	1,794	-	_	-	760	2,554
Grants and subsidies	-	-	-	4,600	13,802	18,402
Scholarship and training	25,863	-	-	231,800	3,168	260,831
Other	79,376	6,657		41,619	21,571	149,223
Total expenditures	1,260,097	77,490	7,244	2,385,751	623,059	4,353,641
Revenues over expenditures	403	66		61,525	641	62,635
Other sources (uses):						
Transfer/general fund			-			
Excess of revenues and other sources over						
expenditures and other uses	403	66	-	61,525	641	62,635
Fund balance (deficit), beginning of year	3,139		(5,112)	1,043,083	(206)	1,040,904
Fund balance (deficit), end of year	\$ 3,542	\$ 66	\$ (5,112)	\$1,104,608	\$ 435	\$1,103,539

Capital Projects Funds September 30, 1989

Appropriations or grants earmarked to finance capital projects of Yap State are accounted for in the Capital Projects Funds. A brief discussion of the Yap State's Capital Projects Fund as of September 30, 1989, follows:

TTPI - Capital Projects

This fund accounts for various capital projects received under grant awards from the Trust Territory Government. Project costs upon completion are accounted for in the General Fixed Assets Account Group as are completed projects from other funding sources.

CFSM Capital Projects

This fund accounts for grants awarded by the Congress of the Federated States of Micronesia (CFSM) for improvement and betterment projects within the State of Yap.

General Fund

Appropriations by the Yap State Legislature for capital improvement projects funded by the General Fund are accounted for within this fund.

Compact Capital

This fund accounts for financial transactions related to compact capital as provided by Section 211A of the Compact of Free Association.

YAP STATE GOVERNMENT CAPITAL PROJECTS FUNDS

Combining Balance Sheet September 30, 1989 (With comparative totals as of September 30, 1988)

	TTPI Capital Projects	CFSM Capital Projects	General	Compact	Totals			
Assets.	Fund	Fund	Fund	Capital	1989	1988		
Cash	\$ -	ş -	\$ -	ş -	\$	ş <u>-</u>		
Investments	-	-	-	10,131,056	10,131,056	6,726,112		
Receivables from:								
Pederal - direct	-	-	-	-	-			
Congress of the Federated								
States of Micronesia	-	50,831	-	-	50,831	-		
U.S. Dept. of the Interior -								
TTPI	371,536	-	-	-	371,536	507,891		
Due from general fund	-	-	-	-	-	-		
Advances	2,720			234	2,954	317		
Total assets	\$ 374,256	\$ 50,831	\$ -	\$10,131,290	\$10,556,377	\$7,234,320		
•	EXMICELLE	=========	=======	*=======	*******	225222224 <u>4</u>		
Liabilities and Fund Balance	e (Deficit)							
Liabilities:								
Accounts payable	\$ 73,742	\$ 1,683	\$ -	\$ 184,382	\$ 259,807	\$ 103,437		
Due to other funds	230,021	49,148	20,067	1,143,876	1,443,112	327,867		
Deferred revenues	70,760				70,760	145,447		
Total liabilities	374,523	50,831	20,067	1,328,258	1,773,679	576,751		
Fund balance (deficit):								
Reserved for:								
Related assets	-	-	-	900,000	900,000	-		
Continuing appropriations	_	-	-	1,190,803	1,190,803	5,420,202		
Encumbrances	3,500,356	1,031,914	-	7,160,888	11,693,158	1,056,464		
Unreserved	(3,500,623)	(1,031,914)	(20,067)	(448,659)	(5,001,263)	180,903		
Total fund balance (deficit	(267)		(20,067)	8,803,032	8,782,698	6,657,569		
Total liabilities and								
fund balance (deficit)	\$ 374,256	\$ 50,831	\$ -	\$10,131,290	\$10,556,377	\$7,234,320		

YAP STATE GOVERNMENT CAPITAL PROJECTS FUNDS

Combining Statement of Revenues, Expenditures by Function and Changes in Fund Balance (Deficit)

Year Ended September 30, 1989
(With comparative totals for the year ended September 30, 1988)

	TTPI	CFSM				
	Capita	l Capital				
	Project	s Projects	General	Compact	Tot	als
	Fund	Fund	Fund	Capital	1989	1988
Revenues:						
Compact capital	\$ -	\$ -	\$ -	\$ 4,504,944	\$4,504,944	\$4,398,528
Dept. of the Interior -						
TTPI	1,280,72	3 - ·	-	-	1,280,723	1,222,111
Congress of the Federated						
States of Micronesia						
(CFSM) grants	-	50,831	- '	-	50,831	-
Federal grants	-	-	-	-	-	-
Other				245	245	<u>575</u>
Total revenues	1,280,72	50,831		4,505,189	5,836,743	5,621,214
Expenditures:						
General government	-	-	_	_	_	_
Economic development	-	· •	_	1,034,363	1,034,363	718,100
Education		-	-	-	-	_
Public works and utilities	1,280,723	50,831	730	1,122,071	2,454,355	1,222,953
Other				222,896	222,896	19,337
Total expenditures	1,280,72	50,831	730	2,379,330	3,711,614	1,960,390
Revenues over (under)						
expenditures			(730)	2,125,859	2,125,129	3,660,824
Other sources (uses):						
Transfer/general fund		***************************************				17,495

Excess (deficiency) of						
revenues and other						
sources over expend-			(730)	2 125 252	2 105 100	
itures and other uses	-	-	(730)	2,125,859	2,125,129	3,678,319
Fund balance (deficit),						
beginning of year	(267		(19,337)	6,677,173	6,657,569	2,979,250
Fund balance (deficit),						
end of year	\$ {267	') \$ -	\$(20,067)	\$ 8,803,032	\$8,782,698	\$6,657,569
•	*******	-	=======		********	********

YAP STATE GOVERNMENT CAPITAL PROJECTS FUNDS

Combining Statement of Revenues, Expenditures by Account and Changes in Fund Balance (Deficit) Year Ended September 30, 1989

	TTPI	CFSM			
	Capital	Capital			
	Projects	Projects	General	Compact	
	Fund	Fund	Fund	Capital	Total
Revenues:					
Compact capital, 211(A2)	\$ -	\$ -	\$ -	\$4,504,944	\$4,504,944
Dept. of the Interior - TTPI	1,280,723	-	-	-	1,280,723
Congress of the Federated States	•				
of Micronesia (CFSM) grants	-	50,831	-	-	50,831
Federal grants	- .	-	-	-	-
Other				245	245
Total revenues	1,280,723	_50,831		4,505,189	5,836,743
Expenditures:					
Salaries and wages	80,702	-	-	96,157	176,859
Travel	7,551	-		11,920	19,471
Preight	4,180	1,071	-	11,175	16,426
Communications	1,348	-	-	813	2,161
Printing and reproduction	29	-	-	(2,561)	(2,532)
Supplies and materials	20,444	30,847	730	321,699	373,720
POL	2,330	- '	. -	1,338	3,668
Capital outlay	4,109	-	-	589,859	593,968
Contractual services	1,153,264	18,856	-	736,448	1,908,568
Rentals	1,905	57	-	276	2,238
Repairs and maintenance	1,766	-	-	6,182	7,948
Grants and subsidies	-	-	-	554,500	554,500
Other	3,095			51,524	54,619
Total expenditures	1,280,723	50,831	730	2,379,330	3,711,614
Revenues over (under) expenditures			<u>(730</u>)	2,125,859	2,125,129
Other sources (uses):					
Transfer/general fund					
Excess (deficiency) of revenues and					
other sources over expenditures and					
other uses	-	-	(730)	2,125,859	2,125,129
Fund balance (deficit), beginning of year	(267)		(19,337)	6,677,173	6,657,569
Fund balance (deficit), end of year	\$ (267)	\$ -	\$ (20,067)	\$8,803,032	\$8,782,698
		=======	=======	22222=====	22222=====

Enterprise Funds September 30, 1989

Enterprise funds are used to account for the operations of certain agencies which provide goods or services to the general public or other governmental agencies on a user charge basis. The State's enterprise operations are described hereunder.

Yap Fishing Authority

The Yap Fishing Authority (YFA) was created in April, 1979, through Yap State Law 7-111. YFA is operated by a Board of Directors, which is appointed by the Governor of the State. YFA was established to promote, develop, and support commercial utilization of living marine resources within Yap State.

Gagil-Tomil Water Authority

The Gagil-Tomil Water Authority (G-TWA) was created in October, 1984, through Yap State Law 1-183. G-TWA is operated by a Board of Directors, consisting of one member appointed by the Governor, four members appointed by the Gagil representative to the Council of Pilung, and four members appointed by the Tomil representative to the Council of Pilung. G-TWA was created to carry on the business of establishing, developing, maintaining, operating and managing the Gagil-Tomil Water System.

Southern Yap Water Authority

The Southern Yap Water Authority (SYWA) was created in November, 1986, through Yap State Law 1-221. SYWA is operated by a Board of Directors consisting of one member appointed by the Governor and four members appointed by the municipalities' representative to the Council of Pilung to represent Gilman, Kanifay, Dalipebinaw, and Rull. SYWA was created to carry out the business of establishing, developing, maintaining, operating and managing the Southern Yap Water System.

Public Transportation System

The Public Transportation System's (PTS) operation is subsidized by the Yap State Government. Transfers from the General Fund are authorized by Yap State Law 1-207. PTS was created to provide reliable and inexpensive transportation for those people living outside of the Colonia area.

Enterprise Funds, Continued

Yap Transportation and Construction Authority

The Yap Transportation and Construction Authority was created in 1979 by passage of P.L. 1-23 to construct, maintain and manage public facilities. The Board of Directors consists of five members nominated and appointed by the Governor with the advice and consent of the Legislature. In 1987, the Board of Directors turned the management of the Authority over to the Public Utilities and Contracts department.

Feedmill Operations

The Feedmill operation operates under the direction and management of the Agriculture Division. The intent was to create an operation which would supply animal feed to the farmers.

Slaughterhouse

The slaughterhouse operation is administered by the State and operates as livestock supplies are available.

YAP STATE GOVERNMENT ENTERPRISE FUNDS

Combining Balance Sheet September 30, 1989 (With comparative totals as of September 30, 1988)

Yap State

					Transpor-				
	Yap	Gogil-Tomil	Southern	Public Trans-	tation and				
	Pishing	Mater	Yap Mater	portation	Construction	Feedmill	Slaughter \	Tot	tals
Assets	Authority	Authority	Authority	System	Authority	Operation	house	1989	1988
. Due from other funds	.	.	.		1,710	\$ 14,421	\$ 4,956	\$ 21,087	\$ 22,584
Cash and equivalents	44,504	33,146	10,112	9,146	-	-	-	96,910	46,070
General receivables	115,714	3,523	744	1,444	-	-	-	121,425	50,965
Inventory of supplies, at cost	29,980	-	-	32,342	-	-	4,553	66,875	38,357
Prepaid expenses	13,208	-	-	-	-	-	-	13,208	27,098
Investment in fixed assets,									
net of accumulated									
depreciation	4,866,116			402,015	12,160			5,360,291	4,652,238
Total assets	\$ 5,069,522	\$ 36,671	\$ 10,856	\$ 524,947 \$	13,870	\$ 14,421	\$ 9,509	\$ 5,679,796	\$ 4,837,312

Liabilities and Fund Equity (Deficit)

Liabilities:									
Accounts payable - trade	\$ 59,389		.	\$ 4,235 \$	855 S	1,040	\$ -	\$ 65,519	\$ 26,732
Bank overdraft	-	-	-	-	-	-	-	-	-
Accounts payabls - other	13,264			<u> </u>				13,264	17,326
Total liabilities	72,653			4,235	855	1,040	. ——	78,783	44,058
Fund equity (deficit):				•	•				
Contributed capital	4,608,083	6,909	•	471,149	-	-	-	5,086,141	4,481,954
Retained earnings	388,786	29,762	10,856	49,563	13,015	13,381	9,509	514,872	311,300
Total fund equity									
(deficit)	4,996,869	36,671	10,856	520,712	13,015	13,381	9,509	5,601,013	4,793,254
Total liabilities and									
fund equity (deficit)	\$ 5,069,522	\$ 36,671	\$ 10,856	\$ 524,947 \$	13,870 \$	14,421	\$ 9,509	\$ 5,679,796	\$4,837,312
							~****		

YAP STATE GOVERNMENT ENTERPRISE FUNDS

Combining Statement of Revenues, Expenses, and
Changes in Retained Earnings/Fund Balance
Year Ended September 30, 1989
(With comparative totals for the year ended September 30, 1988)

					Yap State				
					Transpor-				
	Yap	Gagil-Tomil	Southern	Public Trans-	tation and Construction	Panda (11	61aughter	T-1	als_
	Fishing Authority	Water Authority_	Yap Water Authority	portation System	Authority	Peedmill Operation	_ house_	1989	1988
Operating revenues:	Amenor Ley	TOTAL PROPERTY.							
Charges for services/goods	\$ 206,830	\$ 11,678	\$ 4,357	\$ 39,210	\$ 17,029	\$ 15,412	\$ 17,083	\$ 311,599	\$ 341,385
Rental income	108,630	-	-	-	10,529	-	-	119,159	50,540
Pees	-	-	-	-	-	-	-	-	-
Other	62,846				4,102			66,948	30,081
Total operating revenues	378,306	11,678	4,357	39,210	31,660	15,412	17,083	497,706	422,006
Operating expenses:									
Personnel services	88,499	-	-	50,625	32,582	3,891	695	176,291	220,149
Supplies and materials	195,187	9,501	-	79,369	9,968	4,118	11,432	309,575	237,369
Commissions/Contract Services	72,685	-	-	39,345	1,950	-	-	113,980	120,629
Travel	16,194	-	-	3,673	-	-	-	19,867	27,231
Depreciation	242,985	-	-	24,005	1,520	-	-	268,510	153,801
Other	87,083				480	1,741		89,304	81,898
Total operating expenses	702,633	9,501		197,016	46,500	9,750	12,127	977,527	841,077
Operating income (loss)	(324, 327)	2,177	4,357	(157,806)	(14,840)	5,662	4,956	(479,821)	(419,071)
Hon-operating revenues:									
Intergovernmental contributions-PSM	354,500	-	-	-	-	-	-	354,500	73,000
Intergovernmental contributions-other	er 120,000	-	-	149,300	-	-	-	269,300	333,400
Uninsured equipment loss	-	-	•	-	-	-	-	-	-
Operating transfer in (out)		-	-	-	-	-	-	-	8,522
Other	-								
Total non-operating revenues	474,500			149,300				623,800	414,922
Net income (loss)	150,173	2,177	4,357	(8,506)	(14,840)	5,662	4,956	143,979	(4,149)
Prior period adjustment	-	27,585	-	20,189	-	11,819	-	59,593	(205,945)
Retained earnings/fund belance, beginning of year	238,613		6,499	37,880	27,855	(4,100)	4,553	311,300	521,394
Retained earnings, end of year	\$ 388,786	\$ 29,762	\$ 10,856	\$ 49,563	\$ 13,015	\$ 13,381	\$ 9,509	\$ 514,872	\$ 311,300
Contributed Capital, beginning of year	\$ 4,233,701	: -	. -	\$ 248,253	; -	: -		\$ 4,481,954	\$ 453,954
Current year changes	374,382	6,909		222,896				604,187	4,028,000
Contributed Capital, end of year	\$ 4,608,083	\$ 6,909	s -	\$ 471,149	s -	s -	: -	\$ 5,086,141	\$ 4,481,954